

STATE OF MARYLAND ADMINISTRATIVE OFFICE OF THE COURTS PROCUREMENT, CONTRACT AND GRANT ADMINISTRATION 187 HARRY S. TRUMAN PARKWAY ANNAPOLIS, MD 21401

REQUEST FOR PROPOSALS (RFP)

FOR

MJUD Master Contract - Staff Augmentation & Professional Consulting Services

Solicitation No. K23-0094-25L

To help us improve the quality of the Administrative Office of the Courts solicitations and to make our procurement process more responsive and business friendly, Offerors may provide comments and suggestions regarding this solicitation by utilizing the Intent to Bid under the Submission section of the solicitation.

The sole point of contact for this solicitation is the Procurement Officer. Offerors are specifically directed NOT to contact any other Maryland Judiciary personnel or its contracted consultants for meetings, conferences, or discussions that are specifically related to this RFP at any time prior to any award and execution of a contract. Unauthorized contact with any Maryland Judiciary personnel or the Maryland Judiciary's contracted consultants may be cause for rejection of the Offeror's proposal.

Unless otherwise stated in this solicitation, the Maryland Judiciary's Procurement Portal will be the sole method of communication during all phases of the solicitation and award process. We encourage Offerors to whitelist emails from the Procurement Portal to ensure relevant emails are not blocked and/or marked as spam. Additionally, Offerors are strongly encouraged to access the Procurement Portal on a regular basis to view and respond to relevant communications.

Minority Business Enterprises (MBE) and Veteran-owned Small Business Enterprises (VSBE) are encouraged to respond to this Request for Proposals.

KEY INFORMATION SUMMARY SHEET

Request for Proposals

MJUD Master Contract – Staff Augmentation & Professional Consulting Services

Solicitation No. K23-0094-25L

RFP Issue Date: 04/03/2023

RFP Issuing Office: Procurement, Contract and Grant Administration

Procurement Officer: Savannah Healy

Maryland Judiciary, Administrative Office of the Courts

Department of Procurement, Contract and Grant Administration

187 Harry S. Truman Parkway

Annapolis, MD 21401

410-260-2468

Savannah.Healy@mdcourts.gov

Proposal Submission: Submissions are exclusively accepted electronically via the Procurement Portal.

Important Events: Refer to the project details and important events on the Procurement Portal for the

date and time of the pre-proposal conference (as applicable), site visit(s) (as

applicable), deadline for questions, and solicitation closing date & time.

Contract Term: The contract term will be from contract execution until 10/31/2026 with the AOC

retaining the sole right to exercise two (2) three-year renewal options at its

discretion.

During year three (3) and year six (6) of the contract, the AOC intends provide

existing Master Contractors the ability to propose for additional functional areas,

and for prospective Offerors to propose to become a Master Contractor.

MBE Subcontracting Goal: 0% – MBE subcontracting goals shall be established for each request.

VSBE Subcontracting Goal: 0% – VSBE subcontracting goals shall be established for each request.



TABLE OF CONTENTS

SE	CTION I. GENERAL INFORMATION	5
	SUMMARY STATEMENT	
В.	ABBREVIATIONS AND DEFINITIONS	5
C.	PROCUREMENT OFFICER	6
D.	CONTRACT MANAGER	6
E.	DURATION OF OFFER	6
F.	REVISIONS TO THE RFP	6
G.	CANCELLATIONS	6
Н.	PROTESTS/DISPUTES	6
I.	MULTIPLE OR ALTERNATE PROPOSALS	6
J.	ARREARAGES	
K.	VERIFICATION OF REGISTRATION AND TAX PAYMENT	7
L.	FALSE STATEMENTS	
	PRESS RELEASES	
	PAYMENTS TO SUCCESSFUL OFFEROR	
O.	NON-DISCLOSURE AGREEMENT	
P.	DAMAGE TO STATE AND PERSONAL PROPERTY	
Q.	OFFEROR SECURITY REQUIREMENTS	
R.	ACCESS TO AOC INFORMATION TECHNOLOGY SYSTEMS	
S.	ACCESS AND BACKGROUND CHECKS (AS APPLICABLE PER PORFP)	
T.	DISTRICT COURT ACCESS AND BACKGROUND CHECKS (AS APPLICABLE PER PORFP)	
U.	REQUIRED POLICIES, GUIDELINES, AND METHODOLOGIES	
V.	SUBSTITUTION OF KEY PERSONNEL	12
SE	CTION II. INSTRUCTIONS TO OFFERORS	15
A.	CONTRACT TYPE	15
В.	PROCUREMENT METHOD.	15
C.	AWARD BASIS	15
D.	PRE-PROPOSAL CONFERENCE	15
E.	QUESTIONS	
F.	PROPOSAL CLOSING DATE & TIME	
G.	ORAL PRESENTATIONS & DISCUSSIONS	16
H.	INCURRED EXPENSES	
I.	ECONOMY OF PREPARATION	
J.	PUBLIC ACCESS TO JUDICIAL RECORDS	
K.	OFFEROR RESPONSIBILITIES	
	ACCEPTANCE OF TERMS & CONDITIONS	
	ACCEPTANCE OF SERVICES	
	DIVERSITY & OUTREACH PROGRAMS	
	INSURANCE	
	PROPOSAL AFFIDAVIT	
Q.	CONTRACT AFFIDAVIT	19
SE	CTION III. SCOPE OF WORK	20
	SUMMARY	
	BACKGROUND INFORMATION	
C.	OFFEROR MINIMUM QUALIFICATIONS	20
D.	SCOPE OF WORK	20
	PORFP PROCEDURES	
CE4	CTION IV. PROPOSAL FORMAT	26
	PROPOSAL SUBMISSION	
	PROPOSAL	
ப.		∠∪



SECTION V. EVALUATION PROCEDURE	
A. EVALUATION COMMITTEE	
B. PROPOSAL CRITERIA	
C. SELECTION PROCEDURES	
D. DEBREIFING	
ATTACHMENTS Attachment A — Standard Contract Agreement Sample Attachment B — Proposal Affidavit Attachment C — Contract Affidavit Sample Attachment F — Non-Disclosure Agreement Sample	
Attachment 1 - Sample PORFP - Staff Augmentation Attachment 2 - Judicial College Usage Attachment 3 - Judicial Information Systems Usage	



SECTION I. GENERAL INFORMATION

A. SUMMARY STATEMENT

The Administrative Office of the Courts (AOC) issues this Request for Proposals (RFP) to establish a pool of Master Contractors to provide staff augmentation and professional consulting services on an as-needed basis. The AOC intends to award Master Contracts to a pool of Offerors for each of the following six (6) functional areas:

- 1. Functional Area I Information Technology (IT) Staff Augmentation Services
- 2. Functional Area II Information Technology (IT) Professional Consulting Services
- 3. Functional Area III Education/Instructional Staff Augmentation Services
- 4. Functional Area IV Education/Instructional Professional Consulting Services
- 5. Functional Area V All Other Staff Augmentation Services
- 6. Functional Area VI All Other Professional Consulting Services

B. ABBREVIATIONS AND DEFINITIONS

For this RFP, the following abbreviations or terms have the meanings indicated below:

- 1. AOC Administrative Office of the Courts
- 2. Contract A formal, written agreement entered into by the Judiciary for the provision of materials, supplies, and/or services. A Contract sample is attached to this solicitation as Attachment A.
- 3. Contract Manager The AOC representative that serves as the technical manager for the resulting contract. The Contract Manager monitors the daily activities of the contract and provides technical guidance to the Successful Offeror.
- 4. Diversity & Outreach Programs Judiciary Program established to encourage and increase participation in Judiciary procurement by underrepresented or disadvantaged groups. The Program includes Minority Business Enterprises (MBE) and Veteran-owned Small Business Enterprises (VSBE).
- 5. eMMA eMaryland Marketplace Advantage online procurement platform used to connect the vendor community with contracting opportunities from with the state, county, and local government entities.
- 6. Extraordinary Personal Event Leave under the Family Medical Leave Act; an incapacitating injury or incapacitating illness; or other circumstances that in the sole discretion of the AOC warrant an extended leave of absence such as extended jury duty or extended military services that precludes the individual from performing their job duties under the contract.
- 7. Key Personnel Offeror/Successful Offeror personnel or subcontractor personnel who are to be assigned to this contract if the Offeror receives award.
- 8. Local Time Time in the Eastern Standard Time Zone.
- 9. Master Contractor An Offeror who is awarded a Master Contract under this RFP.
- 10. MBE Minority Business Enterprise means any legal entity, other than a joint venture, organized to engage in commercial transactions, that is at least 51 percent owned and controlled by one or more individuals who are in a minority group (African American, Native American, Hispanic, women, or the physically or mentally disabled) that is socially and economically disadvantaged, and managed and operated by one or more of the socially and economically disadvantaged individuals who own it, and is so certified by the Maryland Department of Transportation.
- 11. Offeror An entity that submits a proposal in response to this solicitation.
- 12. PORFP Purchase Order Request for Proposals is a formal solicitation for goods and/or services in which the AOC invites Master Contractors to submit a proposal.
- 13. Procurement Officer The AOC representative responsible for this solicitation, for the determination of contract scope issues, and the only AOC representative who can authorize changes to the contract.
- 14. Procurement Portal Strategic sourcing software allowing the Judiciary to receive and evaluate bids and proposals electronically.
- 15. RFP Request for Proposals
- 16. Successful Offeror The awarded Offeror.



17. VSBE - Veteran-owned Small Business Enterprise means any legal entity that meets the requirements set by the United States Small Business Administration, that is organized to engage in commercial transactions, and is at least 51 percent owned and controlled by one or more individuals who are Veterans, and who manage the operations of the business, and is so designated in eMMA.

C. PROCUREMENT OFFICER

The sole point of contact in the AOC for purposes of this RFP is the Procurement Officer noted on the Key Information Summary Sheet. The AOC may change the Procurement Officer at any time by written notice to the Offeror. Only information communicated by the Procurement Officer shall be deemed the official position of the AOC. No other State of Maryland or AOC employee, official, or representative has the authority to change the requirements of this solicitation. Attempts by the Offeror to contact members of the evaluation committee, or otherwise circumvent this procedure in any manner may be grounds for disqualification.

D. CONTRACT MANAGER

The Contract Manager for post-award activities will be disclosed to the Successful Offeror. The AOC may change the Contract Manager at any time by written notice to the Successful Offeror.

E. DURATION OF OFFER

Proposals submitted in response to this RFP are irrevocable for 180 days following: (1) the closing date of proposals, (2) Best and Final Offers (BAFOs), if requested, or (3) the resolution date of any protest concerning this RFP. This period may be extended at the Procurement Officer's request only with the Offeror's written agreement.

F. REVISIONS TO THE RFP

- 1. The AOC reserves the right to amend this RFP at any time prior to the proposal closing date and time. If the RFP is revised prior to the proposal closing date and time, the AOC shall post any addenda to the RFP on the Procurement Portal, eMaryland Marketplace Advantage (eMMA), and shall attempt to provide such addenda to all prospective Offerors that received the RFP or are otherwise known by the Procurement Officers to have obtained this RFP. It remains the responsibility of all prospective Offerors to review the Procurement Portal for any addenda issued prior to the submission of proposals.
- 2. If one (1) or more addenda are issued to this RFP, Offerors shall acknowledge receipt of all addenda on the Procurement Portal. Addenda issued after the closing date and time for proposals will be sent only to those Offerors who submitted a timely proposal.
- 3. Failure to acknowledge receipt of an addendum does not relieve the Offeror from complying with the terms, additions, deletions, clarifications, or corrections set forth in the addendum, and may cause the proposal to be deemed not reasonably susceptible of being selected for award.

G. CANCELLATIONS

The AOC reserves the right to cancel this RFP; accept or reject any and all proposals, in whole or in part, received in response to this RFP; or waive or permit cure of minor irregularities and conduct discussions with all Offerors in any manner necessary to serve the best interests of the AOC. The AOC also reserves the right, in its sole discretion, to award a Contract based upon the written proposals received without prior discussions or negotiations.

H. PROTESTS/DISPUTES

Any protest or dispute related to this solicitation, or the resulting Contract shall be subject to the provisions of the Judicial Branch Procurement Policy.

I. MULTIPLE OR ALTERNATE PROPOSALS

Neither multiple nor alternate proposals will be accepted.



J. ARREARAGES

By submitting a proposal in response to this RFP, each Offeror represents that it is not in arrears in the payment of any obligations due and owing the State of Maryland, including the payment of taxes and employee benefits, and that it shall not become so in arrears during the term of the Contract, if selected for Contract award.

K. VERIFICATION OF REGISTRATION AND TAX PAYMENT

- 1. Before an entity can do business in the State of Maryland, it must be registered with the Department of Assessments and Taxation (SDAT), State Office Building, Room 803, 301 West Preston Street, Baltimore, Maryland 21201. For registration information, visit: https://www.egov.maryland.gov/businessexpress
- 2. It is strongly recommended that any potential Offerors complete the registration prior to the closing date for receipt of proposals. An Offeror's failure to complete the registration with SDAT may disqualify an Offeror from final consideration and recommendation for Contract award.

L. FALSE STATEMENTS

Offerors are advised that in connection with a procurement contract, a person may not willfully: Falsify, conceal, or suppress a material fact by any scheme or device; make a false or fraudulent statement or representation of a material fact; use a false writing or document that contains a false or fraudulent statement or entry of a material fact; or aid or conspire with another person to commit any of the aforementioned acts.

M. PRESS RELEASES

The Successful Offeror shall issue no press release to any publication, including newspapers and social media outlets, regarding work being conducted under the resulting contract from this RFP without prior written consent from the AOC.

N. PAYMENTS TO SUCCESSFUL OFFEROR

1. By submitting a response to this solicitation, the Offeror agrees to accept payments by electronic funds transfer unless the State Comptroller's Office grants an exemption. The selected Offeror shall register using the COT/GAD X-10 Vendor Electronic Funds (EFT) Registration Request Form. Any request for exemption must be submitted to the State Comptroller's Office for approval at the address specified on the COT/GAD X-10 form and must include the business identification information as stated on the form and include the reason for the exemption. The COT/GAC X-10 form can be downloaded at:

https://www.marylandtaxes.gov/forms/state-accounting/static-files/GADX10Form.pdf

- 2. Payments to the Successful Offeror shall be made not later than thirty (30) days after the acceptance of deliverables, and receipt of a proper invoice from the Offeror. Any charges of interest or the like for late payment are prohibited.
- 3. The AOC may consider adjustments to rates only upon submission of documented increases and decreases, not less than sixty (60) days prior to the expiration of each contract term; however, in no case will increases or decreases exceed the percentage increase in the Consumer Price Index for All Urban Customers (CPI-U) or Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) as published by the Federal Government for the latest 12-month period.

O. NON-DISCLOSURE AGREEMENT

All Offerors are advised that if a contract is awarded as a result of this RFP, the Successful Offeror shall be required to complete a Non-Disclosure Agreement. A sample of this Agreement is included for informational purposes as Attachment F of this RFP. This signed Agreement must be provided with the Successful Offeror's signed Contract.



P. DAMAGE TO STATE AND PERSONAL PROPERTY

- 1. The Offeror, their employees, subcontractors, and agents shall be held directly responsible to repair, replace, or restore to its original condition, to the satisfaction of the AOC, curbs, roadway surfaces, wheel stops, shrubbery, trees, buildings, bollards, gates, light pole, sign poles or any other State-owned property which is damaged by the actions of the above-mentioned representatives.
- 2. The Offeror, their employees, subcontractors, and agents shall be held directly responsible for any damage caused by their action or inaction to privately-owned property and shall hold the State of Maryland harmless for such damages.

Q. OFFEROR SECURITY REQUIREMENTS

- 1. The Successful Offeror, and all Successful Offeror personnel and subcontractor personnel assigned to the Contract, must comply with all applicable federal and state laws, regulations, policies, and AOC policies and procedures for the duration of the contract.
- 2. The Successful Offeror must comply with the Judicial Information Systems (JIS) Information Security Policy. The Information Security Policy closely aligns with guidelines published by the National Institute of Standards and Technology. The Information Security Policy is available online at: http://www.mdcourts.gov/procurement/index.html.
- 3. The AOC reserves the right to monitor all applicable computer and electronic equipment usage for compliance with its policies.

R. ACCESS TO AOC INFORMATION TECHNOLOGY SYSTEMS

- 1. The Successful Offeror's personnel shall complete all required paperwork as directed for access to any AOC information systems.
- 2. The Successful Offeror shall ensure the list of authorized Offeror personnel is always maintained and accurate. The system access rights of Successful Offeror personnel must be updated no later than twenty-four (24) hours after notification of the change in status; therefore, the Successful Offeror shall immediately notify the Contract Manager and JIS Information Security of any termination of Successful Offeror personnel or if any approved Successful Offeror personnel no longer require access to an AOC system. The AOC security identification badge and all issued AOC assets must be immediately returned to the Contract Manager.
- 3. To ensure compliance with the JIS Information Security Policy, the approval, configuration, and monitoring of secured remote access into AOC systems will be processed by JIS staff. All remote connections that utilize a shared infrastructure must utilize encryption for transmission of data and authentication.
- 4. Any software used to meet the requirements of this solicitation, on any AOC system, must be included in the Offeror's proposal. Software must be assessed by JIS and approved by the JIS Chief Information Officer. At the discretion of JIS, proposed software may be determined to be a risk to system and information integrity security controls and therefore rejected. If software is to be used remotely, the Judiciary shall control the method of access to our network via Virtual Private Network (VPN), firewall configurations, and/or segregating remote machine access within our environment.
- 5. Offerors using an As-a-Service (e.g., infrastructure, software, platform, hardware) subservice hosting provider (e.g., Microsoft Azure, Amazon Web Services, Google Cloud Platform) must submit a current Service Organization Control (SOC) 2 Type II report, or equivalent (as determined by the AOC), for the subservice and for the As-a-Service service provider. A SOC 2 Type II report for the subservice alone does not meet the requirements of this solicitation.



S. ACCESS AND BACKGROUND CHECKS (AS APPLICABLE PER PORFP)

- 1. Successful Offeror may be required to submit the following information for AOC engagements for Successful Offeror personnel, subcontractors, third-party resources, temporary employees, and training candidates:
 - a. Full Name.
 - b. Phone Number.
 - c. Personal/Private email with no connection to employer.
 - d. Emergency contact information.
- 2. Site visits to any AOC location must be coordinated by AOC staff with the designated site personnel in advance of any visit.
- 3. Any Successful Offeror personnel working at AOC locations, or on AOC systems or projects, or who have access to AOC or State criminal data or systems, must be approved in writing by the Procurement Officer prior to beginning work.
- 4. All Successful Offeror personnel working on AOC premises, property, systems or projects, contracts, or who have access to AOC or State criminal data or systems, may be required to obtain a Criminal Justice Information System (CJIS) State and Federal criminal background check prior to beginning work. The AOC reserves the right to refuse to allow any Successful Offeror personnel to begin work based upon criminal records.
- 5. All Successful Offeror personnel assigned to work at AOC locations may be required to obtain an AOC security identification badge prior to beginning work, and annually thereafter. The Successful Offeror is responsible for any fees that may be incurred for initial issuance of the badge and for any replacement.
- 6. The security identification badge shall always be displayed while on AOC premises. To verify identity, the Successful Offeror personnel shall be prepared to provide photo identification upon request by an AOC employee.
- 7. Successful Offeror personnel are required to immediately notify the Contract Manager, the Administrative Official of the respective department or office or the Contract Manager, if their security identification badge is lost or stolen.
- 8. The Successful Offeror personnel must notify the Contract Manager, the Administrative Official of the respective department or office, within one (1) business day if any personnel have been arrested, indicted, served with a criminal summons, named in a peace or protective order, or named as a defendant in any civil case. The Successful Offeror personnel are also required to provide regular updated information regarding the status of any of these court actions.
- 9. The Contract Manager, in conjunction with the Chief of the Office of Security Administration and the Procurement Officer, may impose restrictive conditions in response to prior criminal convictions, pending criminal charges, or a violation of AOC procedures, including removal from the contract, and/or restricted access to AOC locations or systems.
- 10. In the event of a security incident or suspected security incident, the Successful Offeror personnel shall immediately notify the Contract Manager.
- 11. The Successful Offeror personnel shall cooperate fully in all security incident investigations.
- 12. During the contract, if necessary, for the delivery of goods and services, the Successful Offeror may be provided an AOC asset in the form of a cell phone, laptop, or other electronic device. All AOC devices are the property of the AOC and must be returned in working, acceptable condition at the



contract's conclusion. If said devices are not in working acceptable conditions, Successful Offeror may be responsible for the cost of said device(s). All devices must be regularly updated as specified by the manufacturer and JIS and must adhere to all confidentiality guidelines as provided by JIS and the AOC.

- 13. If the AOC determines that there is cause for the Successful Offeror's work to be suspended, the Successful Offeror shall take the following steps:
 - a. Immediately cease to represent itself as providing services to the AOC.
 - b. Deliver to the AOC: (a) a report describing the current state of the Deliverables provided by the Successful Offeror under this Agreement and any applicable Statements of Work outstanding as of the date of termination; (b) all AOC Confidential information in its possession or, at AOC's option, destroy all such AOC Confidential information; and (c) all work product to the AOC within seven (7) business days as of the date of termination. Work product includes, but is not limited to, works for hire and materials as described in §29.3.
 - c. The Successful Offeror is responsible for all AOC assets (including but not limited to, laptops, tablets, computers, cell phones, other portable electronic devices, accessories, and peripherals, etc.), that have been provided to the Successful Offeror at the AOC's cost. All AOC issued assets are required to be surrendered to the AOC within five (5) business days of the termination of services. Assets will be subject to evaluation and can include normal and expected wear and tear but must be functional and operable. Assets that do not meet this condition may be subject to additional charge to the Successful Offeror. Successful Offeror shall be liable to the AOC for all assets not surrendered.

T. DISTRICT COURT ACCESS AND BACKGROUND CHECKS (AS APPLICABLE PER PORFP)

- 1. Successful Offeror may be required to submit the following information for AOC engagements for Successful Offeror personnel, subcontractors, third-party resources, temporary employees, and training candidates:
 - a. Full Name.
 - b. Phone Number.
 - c. Personal/Private email with no connection to employer.
 - d. Emergency contact information.
- 2. Site visits to any District Court location must be coordinated by AOC staff with the designated site personnel in advance of any visit.
- 3. Any Successful Offeror personnel working at District Court locations, or on District Court systems or projects, or who have access to AOC or State criminal data or systems, must be approved in writing by the Administrative Judge of the District prior to beginning work.
- 4. All Successful Offeror personnel working on District Court premises, property, systems or projects, contracts, or who have access to AOC or State criminal data or systems, must have a District Court approved criminal background check prior to beginning work. The AOC reserves the right to refuse to allow any Successful Offeror personnel to begin work based upon criminal records.
 - a. The Successful Offeror shall furnish to the District Court a completed Authorization for Access to Records form no later than ten (10) days prior to the commencement of work.
 - b. A completed Authorization for Access to Records form shall be completed for each Successful Offeror personnel entering District Court premises for work.
- 5. All Successful Offeror personnel assigned to work at District Court locations may be required to obtain an AOC security identification badge prior to beginning work, and annually thereafter. The Successful Offeror is responsible for any fees that may be incurred for initial issuance of the badge and for any replacement.



- 6. The security identification badge shall always be displayed while on District Court premises. To verify identity, the Successful Offeror personnel shall be prepared to provide photo identification upon request by a Judiciary employee.
- 7. Successful Offeror personnel are required to immediately notify the Director of District Court Engineering and Central Services Department if their security identification badge is lost or stolen.
- 8. The Successful Offeror personnel must notify the Director of District Court Engineering and Central Services Department within one (1) business day if any personnel have been arrested, indicted, served with a criminal summons, named in a peace or protective order, or named as a defendant in any civil case. The Successful Offeror personnel are also required to provide regular updated information regarding the status of any of these court actions.
- 9. The Director of District Court Engineering and Central Services Department, in conjunction with the Chief of the Office of Security Administration and the Procurement Officer, may impose restrictive conditions in response to prior criminal convictions, pending criminal charges, or a violation of AOC procedures, including removal from the contract, and/or restricted access to AOC locations or systems.
- 10. In the event of a security incident or suspected security incident, the Successful Offeror personnel shall immediately notify the Director of District Court Engineering and Central Services Department.
- 11. The Successful Offeror personnel shall cooperate fully in all security incident investigations.
- 12. During the contract, if necessary, for the delivery of goods and services, the Successful Offeror may be provided an AOC asset in the form of a cell phone, laptop, or other electronic device. All AOC devices are the property of the AOC and must be returned in working, acceptable condition at the contract's conclusion. If said devices are not in working acceptable conditions, Successful Offeror may be responsible for the cost of said device(s). All devices must be regularly updated as specified by the manufacturer and JIS and must adhere to all confidentiality guidelines as provided by JIS and the AOC.
- 13. If the District Court determines that there is cause for the Successful Offeror's work to be suspended, the Successful Offeror shall take the following steps:
 - a. Immediately cease to represent itself as providing services to the District Court.
 - b. Deliver to the District Court: (a) a report describing the current state of the Deliverables provided by the Successful Offeror under this Agreement and any applicable Statements of Work outstanding as of the date of termination; (b) all District Court Confidential information in its possession or, at District Court's option, destroy all such District Court Confidential information; and (c) all work product to the District Court within seven (7) business days as of the date of termination. Work product includes, but is not limited to, works for hire and materials as described in §29.3.
 - c. The Successful Offeror is responsible for all District Court assets (including but not limited to, laptops, tablets, computers, cell phones, other portable electronic devices, accessories, and peripherals, etc.), that have been provided to the Successful Offeror at the District Court's cost. All District Court issued assets are required to be surrendered to the District Court within five (5) business days of the termination of services. Assets will be subject to evaluation and can include normal and expected wear and tear but must be functional and operable. Assets that do not meet this condition may be subject to additional charge to the Successful Offeror. Successful Offeror shall be liable to the District Court for all assets not surrendered.

U. REQUIRED POLICIES, GUIDELINES, AND METHODOLOGIES



The Offeror shall be required to comply with all applicable laws, regulations, policies, standards and guidelines affecting information technology projects, which may be created or changed periodically by the AOC. The Offeror shall adhere to and remain abreast of current, new, and revised laws, regulations, policies, standards and guidelines affecting project execution. These may include, but are not limited to:

- 1. A System Development Life Cycle (SDLC) methodology and framework based on best practices and industry standards, such as the incremental waterfall methodology, and the agile software development framework.
- 2. The Administrative Office of the Courts Judicial Information Systems Security Policy.

V. SUBSTITUTION OF KEY PERSONNEL

- 1. Continuous Performance of Key Personnel
 - a. Key Personnel shall be available to perform Contract requirements as of the Notice to Proceed Date. Unless explicitly authorized by the Contract Manager or specified in the Contract, Key Personnel shall be assigned to the AOC as a dedicated resource.
 - b. Key Personnel shall perform continuously for the duration of the Contract, or such lesser duration as specified in the Proposal. Key Personnel may not be removed by the Successful Offeror from working under the Contract without the prior written approval of the Contract Manager.
 - c. The provisions of this section apply to Key Personnel identified in any proposal, bid, or contract.

2. General Substitution Provisions

- a. The Successful Offeror shall demonstrate to the Contract Manager's satisfaction that the proposed substitute has qualifications at least equal to those of the Successful Offeror personnel proposed to be replaced.
- b. The Successful Offeror shall provide the Contract Manager with a substitution request that shall include:
 - (1) A detailed explanation of the reason(s) for the substitution request;
 - (2) The resume of the proposed substitute, signed by the substituting individual and his/her formal supervisor;
 - (3) The official resume of the current personnel for comparison purposes; and
 - (4) Evidence of any required credentials.
- c. The Contract Manager may request additional information concerning the proposed substitution and may interview the proposed substitute personnel prior to deciding whether to approve the substitution request.
- d. The Contract Manager will notify the Successful Offeror in writing of: (i) the acceptance or denial, or (ii) contingent or temporary approval for a specified time limit, of the requested substitution. The Contract Manager will not unreasonably withhold approval of a proposed Successful Offeror personnel replacement.

3. Substitution Circumstances

- a. Directed Key Personnel Replacement
 - The Contract Manager may direct the Successful Offeror to replace any Successful Offeror personnel who, in the sole discretion of the Contract Manager, are perceived as being unqualified, non-productive, unable to fully perform the job duties, disruptive, or known, or reasonably believed, to have committed a major infraction(s) of law, AOC policies, or Contract requirements. In most cases, a directed personnel replacement will occur only after the following:
 - i If deemed appropriate, at the discretion of the Contract Manager, written notice may be given to the Successful Offeror for any Successful Offeror personnel performance issues, describing the problem and delineating the remediation requirement(s).



- 1. The Successful Offeror shall provide a written response to the remediation requirements in a Remediation Plan within ten (10) days of the date of the notice and shall immediately implement the Remediation Plan upon written acceptance by the Contract Manager.
- 2. If the Contract Manager rejects the Remediation Plan, the Successful Offeror shall revise and resubmit the plan to the Contract Manager within five (5) days, or in the timeframe set forth by the Contract Manager in writing.
- If performance issues persist despite an approved Remediation Plan, the Contract Manager may give written notice of the continuing performance issues and either request a new Remediation Plan within a specified time limit or direct the substitution of Successful Offeror personnel whose performance is at issue with a qualified substitute, including requiring the immediate removal of the Successful Offeror personnel at issue.
- (2) Replacement or substitution of Successful Offeror personnel under this section shall be in addition to, and not in lieu of, the AOC remedies under the Contract or which otherwise may be available at law or in equity.
- (3) If the Contract Manager determines the need for direct personnel replacement, at least fifteen (15) days advance notice shall be given to the Successful Offeror, if possible. However, if the Contract Manager deems it necessary and in the AOC best interests to remove the Successful Offeror personnel with less than fifteen (15) days' notice, the Contract Manager may direct the removal in a timeframe of less than fifteen (15) days, including immediate removal.
- (4) In circumstances of directed removal, the Successful Offeror shall, provide a suitable replacement for approval within fifteen (15) days of the notification of the need for removal, or the actual removal, whichever occurs first, in accordance with the provisions of this section.
- b. Key Personnel Replacement by Successful Offeror
 - (1) To replace any Key Personnel in a circumstance other than the substitution provisions and circumstances above, including transfers and promotions, the Successful Offeror shall submit a substitution request to the Contract Manager at least fifteen (15) days prior to the intended date of change. A substitution may not occur unless and until the Contract Manager approves the substitution in writing.
 - (2) Key Personnel Replacement Due to Sudden Vacancy
 - The Successful Offeror shall replace Key Personnel whenever a sudden vacancy occurs (e.g., Extraordinary Personal Event, death, resignation, termination). A termination or resignation with thirty (30) days or more advance notice shall be treated as a replacement under Section I.V.3.b(1).
 - The Successful Offeror shall identify a suitable replacement and provide the same information and items required under Section I.V.2 within fifteen (15) days of the actual vacancy occurrence or from when the Successful Offeror first knew or should have known that the vacancy would be occurring, whichever is earlier.
 - (3) Key Personnel Replacement Due to an Indeterminate Absence
 - If any Key Personnel has been absent from his/her job for a period of ten (10) days and it is not known or reasonably anticipated that the individual will be returning to work within the next twenty (20) days to fully resume all job duties, before the 25th day of continuous absence, the Successful Offeror shall identify a suitable replacement and provide the same information and items to the Contract Manager in Section I.V.2.
 - ii However, if this person is available to return to work and fully perform all job duties before a replacement has been authorized by the Contract



Manager, the Contract Manager may, at their sole discretion, authorize the original personnel to continue to work under the Contract, or authorize the replacement personnel to replace the original personnel, notwithstanding the original personnel's ability to return.

- 4. Substitution within thirty (30) days after Contract execution
 - a. Within thirty (30) days after Contract execution, the Successful Offeror may not substitute proposed Key Personnel except under the following circumstances:
 - (1) Full-time personnel employed directly by the Successful Offeror.
 - Vacancy occurs due to the sudden termination, resignation, or approved leave of absence due to an Extraordinary Personal Event, or the death of such personnel.
 - (2) Temporary staff, subcontractors or 1099 contractors.
 - Vacancy occurs due to an Incapacitating event or the death of such personnel.
 - b. To qualify for such substitution, the Successful Offeror must demonstrate to the AOC satisfaction the event necessitating substitution.
 - c. Proposed substitutions shall be of equal caliber or higher, in the AOC sole discretion.
 - d. Proposed substitutes deemed by the AOC to be less qualified than the originally proposed individual may be grounds for post-award termination.

END OF SECTION I.



SECTION II. INSTRUCTIONS TO OFFERORS

A. CONTRACT TYPE

The Contracts that result from this RFP shall be based on Indefinite Delivery, Indefinite Quantity (IDIQ).

B. PROCUREMENT METHOD

The Contract resulting from this RFP shall be awarded in accordance with the Request for Proposals (RFP) process under the Judicial Branch Procurement Policy.

C. AWARD BASIS

Contracts shall be awarded to the responsible Offerors submitting the proposals that have been determined to be the most advantageous to the AOC, considering price and evaluation factors set forth in this RFP, for providing the goods and/or services as specified in this RFP.

The AOC intends to make multiple awards (i.e., unlimited) under this RFP to establish a pool of Master Contractors for any required services in each applicable functional area (i.e., I-VI). The AOC will issue PORFPs to Master Contractors based on functional area.

D. PRE-PROPOSAL CONFERENCE

- 1. A Pre-proposal Conference and site visit (as applicable) will be held on the date and time, and at the location indicated in the project details and important events sections of the solicitation on the Procurement Portal.
 - a. The Pre-proposal Conference will be held virtually, Offerors shall use the registration/meeting link located in the important events section of the solicitation on the Procurement Portal.
- 2. Attendance at the Pre-proposal Conference is encouraged to facilitate better preparation of proposals. If the solicitation includes an MBE or VSBE goal, failure to attend the Pre-proposal Conference will be taken into consideration as part of the evaluation of an Offeror's good faith effort if there is a waiver request.
- 3. If there is a need for sign language interpretation or other special accommodations due to a disability, please notify the Procurement Officer at least five (5) business days prior to the Pre-proposal Conference. The AOC will make a reasonable effort to provide such special accommodations.

E. **QUESTIONS**

- 1. Offerors shall direct all communication regarding this RFP to the Procurement Officer. Submit questions to the Procurement Officer, by email, or through the opportunity Q&A section on the Procurement Portal no later than the date indicated on the solicitation.
- 2. The Procurement Officer, based on the availability of time to research and communicate, shall answer questions at their discretion prior to the proposal closing date and time.
- 3. Answers to all substantive questions that are not clearly specific only to one (1) Offeror will be answered via Addenda and will be furnished to all potential Offerors known to have received the RFP as posted on the Procurement Portal and posted on eMMA.
- 4. The statements and interpretations contained in responses to any questions, whether responded to verbally or in writing, are not binding on the AOC unless issued in writing as an addendum.

F. PROPOSAL CLOSING DATE & TIME

1. Proposals must be received through the Procurement Portal not later than the date and time indicated on the solicitation. Offerors shall allow sufficient time to complete the submission process on the Procurement Portal. Untimely proposals will not be considered.



- 2. Proposals may be modified or withdrawn by the Offeror through the Procurement Portal any time before the date and time set forth in the solicitation.
- 3. Unless specifically requested, proposals not submitted electronically through the Procurement Portal will not be accepted.

G. ORAL PRESENTATIONS & DISCUSSIONS

- 1. Offerors may be required to participate in oral presentations. Oral Presentations are considered part of the Proposal. Material representations made by an Offeror during the oral presentation shall be submitted in writing. Any such representations will become part of the Offeror's proposal and are binding if the Contract is awarded.
- 2. The AOC may hold discussions with all Offerors judged reasonably susceptible of being selected for award, or potentially so. However, the AOC also reserves the right to make an award without holding discussions. With or without discussions, the AOC may determine an Offeror to be not responsible and/or not reasonably susceptible of being selected for award, at any time after the initial closing date for receipt of proposals and prior to contract award.

H. INCURRED EXPENSES

The AOC will not be responsible for any costs incurred by an Offeror in preparing and submitting a proposal, in making an oral presentation, in providing a demonstration, or in performing any other activities relative to this RFP.

I. ECONOMY OF PREPARATION

Proposals shall be prepared simply and economically providing a straightforward, concise description of the Offeror's ability to meet the requirements of this RFP.

J. PUBLIC ACCESS TO JUDICIAL RECORDS

- 1. An Offeror shall specifically identify those portions of its proposal that it considers confidential, proprietary commercial information, or trade secret, and provide justification why such materials, upon request, shall not be disclosed by the AOC under Title 16, Chapter 900 of the Maryland Rules.
- 2. The inspection of Judiciary procurement documents shall be governed exclusively by the Judicial Branch Procurement Policy. Procurement documents are presumed to be open to the public for inspection, except as otherwise provided by the Judicial Branch Procurement Policy.

K. OFFEROR RESPONSIBILITIES

- 1. Offerors shall be responsible for all goods and/or services and requirements set forth in this RFP including the contract performance of any subcontractor participation.
- 2. If the Successful Offeror requires the use of a subcontractor for performance under an awarded PORFP and the subcontractor that was not identified in the PORFP response or the role of a proposed subcontractor otherwise changes, the Successful Offeror shall obtain approval from the Contract Manager. If applicable, subcontractors utilized in meeting the established MBE or VSBE participation goal(s) shall be identified as provided in the appropriate MBE/VSBE forms attached to this RFP.
- 3. If an Offeror that seeks to perform or provide the services required by this RFP is the subsidiary of another entity, all information submitted by the Offeror such as, but not limited to, references and financial reports, shall pertain exclusively to the Offeror, unless the parent organization will guarantee the performance of the subsidiary. If applicable, the Offeror's proposal must contain an explicit statement, signed by an authorized representative of the parent organization, stating that the



parent organization consents to the terms of the RFP and will guarantee the performance of the subsidiary.

- 4. A parental guarantee of the performance of the Offeror under this section will not automatically result in crediting the Offeror with the experience or qualification of the parent under any evaluation criteria pertaining to the actual Offeror's experience and qualifications. The Offeror will be evaluated on the extent to which the AOC determines that the experience and qualifications of the parent are applicable to and shared with the Offeror, any stated intent by the parent to be directly involved in the performance of the contract, and the value of the parent's participation as determined by the AOC.
- 5. The Successful Offeror will be required to follow all current Judiciary protocols referencing pandemic flu or other infectious diseases including, but not limited to, proof of vaccination, producing negative COVID tests, completing/passing an initial screening questionnaire, non-contact temperature taking, the wearing of personal protective equipment (e.g., face mask), and practicing appropriate social distancing. Failure to comply with any of the Judiciary's protocol could result in being denied entry into Judiciary workspace, and mitigation up to and including contract termination.

L. ACCEPTANCE OF TERMS & CONDITIONS

- 1. By submitting a proposal in response to this RFP, the Offeror, if selected for award, shall be deemed to have accepted the terms and conditions of this RFP and the Standard Contract Agreement Sample attached hereto as Attachment A.
- 2. A proposal that takes exception to these terms will be rejected and therefore determined to be not reasonably susceptible of being selected for award.
- 3. By submitting a proposal in response to this RFP, the Offeror, if selected for award, agrees that it will comply with all federal, State, and local laws applicable to its activities and obligations under the contract.

M. ACCEPTANCE OF SERVICES

- 1. The Contract Manager or his/her designated representative has authority to determine the acceptable level of service.
- 2. When the Contact Manager or his/her designee determines that the Successful Offeror service is unsatisfactory, the Successful Offeror shall return to the site at the request of the AOC, or an authorized designee, and resolve the issue at no additional cost to the AOC.

N. DIVERSITY & OUTREACH PROGRAMS

The objective of the Diversity & Outreach Programs is to encourage and increase participation in AOC procurements by Minority Business Enterprises (MBE) and Veteran-owned Small Business Enterprises (VSBE).

1. <u>Minority Business Enterprise</u>

MBEs are encouraged to respond to this solicitation notice as Prime Contractors. To participate as an MBE in AOC procurements, MBEs must be certified by the Maryland Department of Transportation (MDOT). Additional information regarding certification can be located on the MDOT Website: https://www.mdot.maryland.gov/tso/Pages/Index.aspx?PageId=90

- a. There is no MBE goal established for this master solicitation. MBE goals shall be established for each individual PORFP issued under the resulting award, per Section II.N.3. of this RFP.
- 2. Veteran-owned Small Business Enterprise



VSBEs are encouraged to respond to this solicitation notice as Prime Contractors. VSBEs must complete three (3) steps: Vendor Registration, Veteran Verification, and VSBE Certification. These steps are outlined by the State of Maryland VSBE program. Additional information regarding certification can be located at: https://gomdsmallbiz.maryland.gov/Pages/VSBE-Program.aspx

- a. There is no VSBE goal established for this master solicitation. VSBE goals shall be established for each individual PORFP issued under the resulting award, per Section II.N.3. of this RFP.
- 3. The AOC will assess the potential for an MBE and/or VSBE subcontractor participation goal for each PORFP with an estimated value exceeding \$200,000.00 issued under the resultant Master Contract, and if appropriate, will set a goal.
 - a. The AOC reserves the right to set an MBE and/or VSBE subcontractor participation goal for PORFPs with an estimated value of \$200,000.00 or less.
 - b. PORFPs will include instructions for MBE and/or VSBE subcontractor participation goals (as applicable).

O. INSURANCE

- 1. The Successful Offeror shall maintain, at minimum, the insurance coverages outlined in this section, or any minimum requirements established by law, if higher, for the duration of the contract, including option periods, if exercised. Evidence that the required insurance coverage has been obtained may be provided by Certificates of Insurance duly issued and certified by the insurance company or companies furnishing such insurance.
- 2. All insurance policies shall be endorsed to provide that the insurance carrier will be responsible for providing immediate notice to the AOC in the event of cancellation or restriction of the insurance policy by either the insurance carrier or the Successful Offeror, at least sixty (60) days prior to any such cancellation or restriction. All insurance policies shall name as an additional insured the Maryland Administrative Office of the Courts.
- 3. The requiring of any and all insurance as set forth in this RFP, or elsewhere, shall be in addition to and not in any way in substitution for all the other protection provided under the Contract for acceptance and/or approval of any insurance by the Procurement Officer, and shall not be construed as relieving or excusing the Successful Offeror from any liability or obligation imposed upon it by the provisions of the Contract.
- 4. The following type(s) of insurance and minimum amount(s) of coverage <u>are required</u> and may be satisfied by either individual policies or a combination of individual policies and an umbrella policy:
 - a. Commercial General Liability
 - (1) \$1,000,000 combined single limit per occurrence for bodily injury, property damage, and personal and advertising injury, and \$2,000,000 annual aggregate.
 - (2) A combined single limit per occurrence of \$2,000,000 is acceptable.
 - b. Worker's Compensation
 - (1) \$500,000 each accident.
 - (2) \$500,000 each disease for each employee.
 - (3) \$500,000 each disease per policy limit.
 - (4) Coverage must be valid in all states where work is performed.
- 5. The following type(s) of insurance and minimum amount(s) of coverage <u>may</u> be required and may be satisfied by either individual policies or a combination of individual policies and an umbrella policy. The AOC will identify the applicability of the insurance requirements below in each individual PORFP issued under the RFP.



- a. Comprehensive Automobile Liability
 - (1) \$1,000,000 Bodily Injury
 - (2) \$1,000,000 Property Damage
 - (3) The Successful Offeror shall maintain Automobile and/or Commercial Truck Insurance (including owned, leased, hired, and non-owned vehicles) as appropriate with Liability, Collision, and PIP limits no less than those required by the State where the vehicle(s) is registered, but in no case less than those required by the State of Maryland.
- b. Cyber Liability & Data Breach Insurance
 - (1) \$5,000,000 per occurrence for any service offering by the Successful Offeror.
 - (2) The coverage must be valid in all locations where work is performed and/or data or other information concerning the AOCs claimants and/or employers is processed or stored.
- c. Professional Liability/Errors & Omissions (E&O)
 - (1) \$1,000,000 per combined single per occurrence.
 - (2) \$2,000,000 annual aggregate.
- 6. The insurance required above shall provide adequate protection for the Successful Offeror against claims which may arise from the Contract, whether such claims arise from operations performed by the Successful Offeror or by anyone directly or indirectly employed by the Successful Offeror, and against any special hazards which may be encountered in the performance of the Contract. In addition, all policies required must not exclude coverage for equipment while rented to others.
- 7. If any of the work under the Contract is subcontracted, the Successful Offeror shall require any subcontractors to obtain and maintain comparable levels of coverage and shall provide the Procurement Officer with the same documentation as is required of the Successful Offeror.

P. PROPOSAL AFFIDAVIT

A proposal submitted by an Offeror must be accompanied by a completed Bid/Proposal Affidavit. A copy of this Affidavit is included as Attachment B of this RFP.

Q. CONTRACT AFFIDAVIT

All Offerors are advised that if a Contract is awarded as a result of this solicitation, the Successful Offeror will be required to complete a Contract Affidavit. A sample of this Affidavit is included for informational purposes as Attachment C of this RFP. This Affidavit must be provided within five (5) business days of notification of recommendation for award.

END OF SECTION II.



SECTION III. SCOPE OF WORK

A. SUMMARY

The AOC is seeking proposals from prospective Offerors to provide staff augmentation and professional consulting services on an as-needed basis. The Master Contract resulting from this RFP shall provide the AOC with flexibility for obtaining staff augmentation and professional consulting services quickly and efficiently by issuing Purchase Order Request for Proposals (PORFPs) on an as needed basis. There is no guaranteed minimum usage or guarantee of any specific project under the resulting Master Contract.

The AOC intends to award Master Contracts to a pool of Offerors for each of the following six (6) functional areas:

- 1. Functional Area I Information Technology (IT) Staff Augmentation Services
- 2. Functional Area II Information Technology (IT) Professional Consulting Services
- 3. Functional Area III Education/Instructional Staff Augmentation Services
- 4. Functional Area IV Education/Instructional Professional Consulting Services
- 5. Functional Area V All Other Staff Augmentation Services
- 6. Functional Area VI All Other Professional Consulting Services

B. BACKGROUND INFORMATION

The AOC currently solicits for Offeror resource(s) (i.e., staff augmentation) and professional consulting services on an as-needed basis through project specific Request for Proposals (RFPs). In an effort to reduce the administrative burden of these RFPs and to shorten the procurement process for both the AOC and Offerors, the AOC seeks to establish a Master Contract for staff augmentation and professional consulting services.

The AOC has many departments/areas (e.g., Judicial Information Systems, Judicial College) that utilize staff augmentation and professional consulting services. The following information is based on historical data and is presented to allow Offerors to understand the types of work that may be requested under this RFP. The following attachments include high-level subject areas and/or potential resource positions that may be used as a single resource for staff augmentation, or a team of resources for professional consulting services:

- 1. Attachment 2 Judicial College Usage
- 2. Attachment 3 Judicial Information Systems Usage

C. OFFEROR MINIMUM QUALIFICATIONS

The Offeror shall have three (3) years of experience in providing recruitment, staffing, and/or providing professional consulting services as applicable for the proposed functional area(s).

D. SCOPE OF WORK

- 1. <u>General</u>
 - a. The scope of work contained herein is intended to outline the general requirements under this RFP. Specific details of scope and timeline will be provided in each individual PORFP.
 - b. Master Contractors shall keep itself informed of and comply with all applicable Federal, State and local laws, regulations, ordinances, policies, standards and guidelines affecting projects applicable to its activities and obligations under this Contract, as those laws, policies, standards and guidelines may be amended from time to time, and it shall obtain and maintain, at its expense, all licenses, permits, insurance, and governmental approvals, if any, necessary to the performance of its obligations under this Contract. It is the responsibility of the Master Contractor to ensure adherence and to remain abreast of new or revised laws, regulations, policies, standards and guidelines affecting project execution.



- c. As applicable, data, databases and derived data products created, collected, or manipulated as part of a PORFP shall become the property of the AOC.
- d. As applicable, upon a Master Contractor's voluntary or involuntary filing of bankruptcy or any other insolvency proceeding, Master Contractor's dissolution, Master Contractor's merger with or acquisition by another company or contractor, discontinuance of support of any software or system, the Master Contractor shall convey to the AOC all rights, title, and interests in all custom software, licenses, software source codes, and all associated Software Source Code Documentation that comprises any solutions proposed as a part of the Master Contract or PORFP Agreement. These rights include, but are not limited to, the rights to use, and cause others to use on behalf of the AOC, said software, software documentation, licenses, software source codes, and Software Source Code Documentation.
- e. As applicable, Offeror shall follow the project management methodologies that are consistent with the Project Management Institutes (PMI) Project Management Body of Knowledge (PMBOK) Guide.
- f. While Successful Offerors may propose subcontractors to support fulfilling the requirements of a PORFP issued under this Master Contract, the AOC will not accept subcontracting in any Proposal from an Offeror to this RFP to support fulfilling any gap in experience for any functional area. Proposals offering such an arrangement shall be deemed not reasonably susceptible of being selected for award, in accordance with Section V.C.1. of this RFP.

2. Functional Areas:

- a. Functional Area I Information Technology (IT) Staff Augmentation Services
 - (1) <u>Purpose</u> Provide temporary staffing support to the AOC in order to meet specific business needs.
 - (2) Scope Provision of qualified personnel to the AOC on a temporary basis, with the goal of augmenting the AOC's existing workforce. The resources provided by the Offeror shall be skilled in the required areas and shall be able to perform the duties and responsibilities as outlined in the issued PORFP. The resources shall work closely with the AOC's existing team and follow the policies and procedures of the AOC's organization (as applicable).
 - (3) <u>Duration</u> Each project duration shall be determined by the AOC's needs and Offerors shall provide resources to the AOC on a full-time or part-time basis, as set forth in the PORFP.
 - (4) <u>Deliverables</u> Each project may specify deliverables including, but are not limited to, completion of specific tasks, production of deliverables or reports, and the provision of support to the AOC's existing team.
 - (5) <u>Compensation</u> Each project shall request an hourly or daily rate for a resource for a fixed price or time and materials, or any other contract type, as set forth in the PORFP.
 - (6) <u>Examples or Potential Services</u> Refer to Attachment 3 Judicial Information Systems Usage.
- b. Functional Area II Information Technology (IT) Professional Consulting Services
 - (1) <u>Purpose</u> Provide IT professional consulting services to the AOC in order to meet specific business needs.



- (2) <u>Scope</u> Provision of expert advice and guidance to the AOC on design, implementation, and maintenance of information systems. This may include assistance with system selection, assessments, project management, integration, and optimization, as well as the development of custom solutions to meet the specific business needs of the AOC. The resource(s) provided by the Offeror shall be skilled in the required areas and shall be able to perform the duties and responsibilities as outlined in the issued PORFP. The resources may be required to work closely with the AOC's existing team and follow the policies and procedures of the AOC's organization (as applicable).
- (3) <u>Duration</u> Each project duration shall be determined by the AOC's needs, and informed by Master Contractor responses to the PORFPs, depending on the scope and complexity of the required IT professional consulting services. A detailed project plan may be required in a PORFP and shall outline specific tasks to be completed and the timeline for completion (as applicable).
- (4) <u>Deliverables</u> Each project may specify deliverables including, but are not limited to, the development of system design documents, creation of custom software solutions, selection and implementation of off-the-shelf software, and completion of specific tasks or projects.
- (5) <u>Compensation</u> Each project shall request an hourly or daily rate for each resource for a fixed price or time and materials, or a task/deliverable rate at a fixed price, or any other contract type, as set forth in the PORFP.
- (6) <u>Examples or Potential Services</u> Refer to Attachment 3 Judicial Information Systems Usage.

c. Functional Area III – Education/Instructional Staff Augmentation Services

- (1) <u>Purpose</u> Provide temporary staffing support to the AOC in order to meet specific business needs.
- (2) Scope Provision of qualified personnel to the AOC on a temporary basis, with the goal of augmenting the AOC's existing workforce. The resources provided by the Offeror shall be skilled in the required areas and shall be able to perform the duties and responsibilities as outlined in the issued PORFP. The resources shall work closely with the AOC's existing team and follow the policies and procedures of the AOC's organization (as applicable).
- (3) <u>Duration</u> Each project duration shall be determined by the AOC's needs and Offerors shall provide resources to the AOC on a full-time or part-time basis, as set forth in the PORFP.
- (4) <u>Deliverables</u> Each project may specify deliverables including, but are not limited to, completion of specific tasks, production of deliverables or reports, and the provision of support to the AOC's existing team.
- (5) <u>Compensation</u> Each project shall request an hourly or daily rate for a resource for a fixed price or time and materials, or any other contract type, as set forth in the PORFP.
- (6) <u>Examples or Potential Services</u> Refer to Attachment 2 Judicial College Usage.
- d. <u>Functional Area IV Education/Instructional Professional Consulting Services</u>



- (1) <u>Purpose</u> Provide Education/Instructional professional consulting services to the AOC in order to meet specific business needs.
- (2) <u>Scope</u> Expertise in developing and executing high quality, results-driven, engaging training, and applications of concepts for transfer into the workplace. This may include developing self-paced distance learning using elearning authoring tools, such as, but not limited to, Articulate Storyline and Rise or both in-person and virtual instructor-led training deliveries. The resource(s) provided by the Offeror shall be skilled in the required areas and shall be able to perform the duties and responsibilities as outlined in the issued PORFP. The resources may be required to work closely with the AOC's existing team and follow the policies and procedures of the AOC's organization (as applicable).
- (3) <u>Duration</u> Each project duration shall be determined by the AOC's needs, and informed by Master Contractor responses to the PORFPs, depending on the scope and complexity of the required education/instructional professional consulting services. A detailed project plan may be required in a PORFP and shall outline specific tasks to be completed and the timeline for completion (as applicable).
- (4) <u>Deliverables</u> Each project may specify deliverables including, but are not limited to, course outline development, prototypes, curriculum development, program resources, course delivery via approved learning content digital file format such as SCORM packaging or facilitation of the instructor-led training.
- (5) <u>Compensation</u> Each project shall request an hourly or daily rate for each resource for a fixed price or time and materials, or a task/deliverable rate at a fixed price, or any other contract type, as set forth in the PORFP.
- (6) Examples or Potential Services Refer to Attachment 2 Judicial College Usage.

e. Functional Area V – All Other Staff Augmentation Services

- (1) <u>Purpose</u> Provide temporary staffing support to the AOC in order to meet specific business needs.
- (2) Scope Provision of qualified personnel to the AOC on a temporary basis, with the goal of augmenting the AOC's existing workforce. The resources provided by the Offeror shall be skilled in the required areas and shall be able to perform the duties and responsibilities as outlined in the issued PORFP. The resources shall work closely with the AOC's existing team and follow the policies and procedures of the AOC's organization (as applicable).
- (3) <u>Duration</u> Each project duration shall be determined by the AOC's needs and Offerors shall provide resources to the AOC on a full-time or part-time basis, as set forth in the PORFP.
- (4) <u>Deliverables</u> Each project may specify deliverables including, but are not limited to, completion of specific tasks, production of deliverables or reports, and the provision of support to the AOC's existing team.
- (5) <u>Compensation</u> Each project shall request an hourly or daily rate for a resource for a fixed price or time and materials, or any other contract type, as set forth in the PORFP.
- f. Functional Area VI All Other Professional Consulting Services



- (1) <u>Purpose</u> Provide professional consulting services to the AOC in order to meet specific business needs.
- (2) <u>Scope</u> Provision of expert advice and guidance to the AOC. The resource(s) provided by the Offeror shall be skilled in the required areas and shall be able to perform the duties and responsibilities as outlined in the issued PORFP. The resources may be required to work closely with the AOC's existing team and follow the policies and procedures of the AOC's organization (as applicable).
- (3) <u>Duration</u> Each project duration shall be determined by the AOC's needs, and informed by Master Contractor responses to the PORFPs, depending on the scope and complexity of the required professional consulting services. A detailed project plan may be required in a PORFP and shall outline specific tasks to be completed and the timeline for completion (as applicable).
- (4) <u>Deliverables</u> Each project may specify deliverables including, but are not limited to, the completion of specific tasks or projects.
- (5) <u>Compensation</u> Each project shall request an hourly or daily rate for each resource for a fixed price or time and materials, or a task/deliverable rate at a fixed price, or any other contract type, as set forth in the PORFP.

3. Invoicing

- a. After acceptance of completed work, Offeror shall submit invoices to the email address provided in the PORFP.
 - (1) At the discretion of the AOC, Offeror may be allowed to receive progress/partial payments for larger projects spanning multiple months.
 - (2) For staff augmentation services, Offeror shall invoice every two (2) weeks or longer, as agreed upon with the Contract manager or as outlined in the applicable PORFP.
- b. At minimum, invoices shall include the following information. Invoices submitted without the minimum information below may not be paid until corrected by the Master Contractor.
 - (1) Master Contractor name.
 - (2) Phone & email of the Master Contractor point-of-contact.
 - (3) Remittance address.
 - (4) Billing name and address of project location.
 - (5) Itemized Services (e.g., resource position, hours, hourly rate, deliverable, etc.)
 - (6) Invoice period, date, and number.
 - (7) Invoice amounts due.
 - (8) Purchase Order Number.
- c. Offeror shall not charge any fees for creating a proposal or attending an interview for a PORFP.
- d. The AOC reserves the right to establish retainage for any PORFP issued under this Master Contract, provided that no retainage exceeds 10%. Retainage conditions, including the percentage of retainage, whether retainage is cumulative, and the timeframe(s) and conditions(s) for release of retainage will be defined in the PORFP.

E. PORFP PROCEDURES

- 1. The AOC will issue PORFPs as follows:
 - a. The Procurement Officer, or designee, shall issue the PORFP to each Master Contractors' point-of-contact (POC) for the applicable functional area via the Procurement Portal. The



- PORFP may specify terms and conditions in addition to the terms and conditions of the Contract and this RFP.
- b. Upon receipt of the PORFP, the Master Contractor shall not correspond with any other Maryland Judiciary Employee about the PORFP, except for the Procurement Officer, or designee, until the final award has been issued. Unauthorized contact with any Judiciary personnel or the Judiciary's contracted consultants may be cause for rejection of the Master Contractor's proposal.
- c. The Master Contractor shall submit their Proposal in the manner requested in the PORFP. To be considered for award, the Proposal must contain a response to the PORFP's requested submittals.
- d. The Purchase Order shall be awarded to the Master Contractor whose proposal is determined to be the most advantageous to the Judiciary, considering price and other evaluation factors set forth in the PORFP.
- 2. A sample of the PORFP format for Functional Area I Information Technology (IT) Staff Augmentation Services has been included as Attachment 1 to this RFP. The AOC will issue PORFPs in a similar format for other functional areas.
- 3. PORFPs awarded under this Master Contract shall survive the expiration or termination of this Master Contract, including all terms and conditions of this RFP and the Master Contract, so long as they are awarded prior to the expiration or termination of the Master Contract.

END OF SECTION III.



SECTION IV. PROPOSAL FORMAT

A. PROPOSAL SUBMISSION

- 1. Offerors shall submit their Proposal in accordance with the required and optional submittals as defined in Section IV.B of this RFP, and the Procurement Portal. By submitting a response in the Procurement Portal, the submitting individual certifies they are authorized to bind the Offeror to the requirements of this Solicitation, including all addenda.
- 2. Offerors will be prompted with six (6) choices for which to propose when preparing a submission in the Procurement Portal (i.e., FA-I through FA-VI). Offerors shall select the applicable functional area(s) and the Procurement Portal will generate the required submittals in accordance with Section IV.B (i.e., common items across functional areas, and items specific to functional areas).

B. PROPOSAL

- 1. Acknowledgments
 - a. <u>Acceptance of Terms & Conditions</u>: Offeror shall acknowledge the requirements of this RFP, the Contract (Attachment A), or any other attachments by answering "Yes" on the Procurement Portal. Exceptions to terms and conditions will result in the proposal being deemed unacceptable or classified as not reasonably susceptible of being selected for award.
 - b. <u>Addenda Acknowledgement:</u> Offeror shall acknowledge receipt of any addenda on the Procurement Portal. Failure to acknowledge addenda may result in your proposal being found not reasonably susceptible of being selected for award.

2. Proposal Contents

- a. Common Submittals
 - Transmittal Letter: Prepared on the Offeror's business stationary and signed by an individual who is authorized to bind the Offeror to the requirements as stated in this RFP, including all addenda.
 - (2) <u>Claim of Confidentiality</u>: Any information which is claimed to be confidential and/or proprietary shall be identified by section, subsection (if applicable), and page number. An explanation for each claim of confidentiality shall be included. The entire Proposal cannot be given a blanket confidentiality designation.
 - (3) Executive Summary: The Offeror shall condense and highlight the contents of the Proposal in an executive summary. In accordance with Section II of this RFP, and only as applicable, the executive summary shall indicate whether the Offeror is the subsidiary of another entity, and if so, whether all information submitted by the Offeror pertains exclusively to the Offeror. If not, the subsidiary Offeror shall include a guarantee of performance from its parent organization as part of its executive summary.
 - (4) <u>Offeror Profile</u>: Offeror shall complete the Offeror Profile Questionnaire included on the Procurement Portal.
 - (5) <u>Insurance</u>: Offeror shall provide a copy of its current Certificate of Insurance (COI) showing the types and limits of insurance in effect as of the proposal submission date. The COI provided with proposal submission <u>does not</u> need to meet the insurance requirements listed in Section II. The Successful Offeror will be required to provide a COI meeting the insurance requirements of this RFP.
 - (6) <u>Bid/Proposal Affidavit</u>: Offeror shall submit a completed Bid/Proposal Affidavit (Attachment B) and enclose with the Proposal.



- (7) <u>IRS Form W-9</u>, Request for Taxpayer Identification Number & Certification: Offeror shall submit a completed IRS Form W-9 with the Technical Proposal.
- b. Submittals per Functional Area
 - (1) Offeror's Response to RFP Requirements: Offerors shall address each RFP requirement (Section III), including Attachment 2 & 3 (as applicable) in the Proposal and describe how its proposed services will meet or exceed those requirements (as applicable per functional area). Offeror's Proposal shall reference the organization and numbering of Sections in the RFP (e.g., "Section III.A.1 Response..."; "Section III.A.2 Response..."; etc.). If the AOC is seeking the Offeror's agreement to a requirement(s), the Offeror shall state its agreement or disagreement. Any paragraph that responds to a work requirement shall not merely rely on a stated agreement to perform the requested work, but rather, the Offeror shall outline how the Offeror can fulfill the requested tasks in a manner that best meets the AOCs needs.
 - i Offerors shall provide a comprehensive overview of their area(s) of specializations for each functional area (i.e., FA-I through FA-VI) for which they propose (e.g., IT system security, IT and telecommunications, financial and auditing consultation services, administrative services, marketing, public relations, facilities management, web and internet systems, etc.).
 - 1. The requested comprehensive overviews are especially important for FA-V and FA-VI, as the AOC intends to use these to assist in evaluating available staff augmentation and professional consulting services not covered by FA-I through FA-IV, and to inform the AOC of available Master Contractors for future PORFPs under FA-V and FA-VI.
 - (2) Offeror Personnel Experience & Qualifications: Offeror shall identify the experience, qualifications, and types of staff proposed to be utilized under the contract. Specifically, the Offeror shall describe in detail how the proposed staff's experience and qualifications relate to their specific responsibilities. Offeror's description shall establish the proposed staff is capable to perform the services requested in this RFP.
 - i For FA-I, FA-III, and FA-V (i.e., staff augmentation functional areas), Offerors shall provide a high-level overview of available resources (e.g., number of available resources per specialization).
 - ii For FA-II, FA-IV, and FA-VI (i.e., professional consulting services functional areas), Offerors shall provide a high-level overview of available services and resources (e.g., number of available resources per specialization/service).
 - (3) Offeror Experience/References: Offeror shall complete the Offeror Experience/References Questionnaire included on the Procurement Portal. Experience/References shall include not less than three (3) references, within the past five (5) years, from customers/clients who can document the Offeror's ability to provide the goods and/or services specified in this RFP. A reference may not be submitted from an employee of the Maryland Judicial Branch of government.
 - i Offerors proposing for more than one (1) functional areas shall complete the Offeror Experience References Questionnaire for each proposed functional
 - ii The Offeror Experience/References Questionnaire shall be completed for the Offeror (i.e., your company), and <u>not a specific resource</u>.

END OF SECTION IV.



SECTION V. EVALUATION PROCEDURE

A. EVALUATION COMMITTEE

- 1. Evaluation of the proposals will be performed by a committee established for the purpose of analyzing the proposals based on the evaluation criteria set forth below. The Evaluation Committee will provide input to the Procurement Officer after reviewing proposals, participating in oral presentations and discussions, and any other activities relative to this RFP.
- 2. The AOC reserves the right to utilize the services of individuals outside of the established Evaluation Committee for advice and assistance, as deemed appropriate by the Procurement Officer.

B. PROPOSAL CRITERIA

The criteria to be applied to each Proposal <u>for each functional area</u> are listed in descending order of importance. Unless stated otherwise, any sub-criteria within each criterion have equal weight.

- 1. Extent to which the Offeror's profile and experience/references demonstrate their ability to provide the requested services outlined in Section III;
- 2. Extent to which the Offeror's personnel experience and qualifications demonstrate their ability to provide the requested services outline in Section III; and,
- 3. Extent to which the Offeror's proposal meets the overall requirements of the RFP.

The AOC prefers the Offeror's Proposal to illustrate a comprehensive understanding of work requirements and mastery of the subject matter, including an explanation of how the work will be performed. Proposals which include limited responses to work requirements such as "concur" or "will comply" will receive a lower ranking than Proposals that demonstrate an understanding of the work requirements and include plans to meet or exceed requirements.

C. SELECTION PROCEDURES

- 1. The Procurement Officer shall initially review for compliance with the RFP requirements. Failure to comply with RFP requirements may result in a proposal being classified as not reasonably susceptible of being selected for award.
 - a. Minor irregularities in proposals that are immaterial or inconsequential in nature may be cured or waived whenever it is determined to be in the AOCs best interest.
 - b. The Procurement Officer will determine that the MBE Forms are included and are properly completed (as applicable) and determine that the VSBE Forms are included and are properly completed (as applicable).

2. Selection Procedures:

- a. Proposals are evaluated for technical merit and ranked. During this review, oral presentations, interviews, and discussions may be held. The purpose of such discussions shall be to assure a full understanding of the AOCs requirements and the Offeror's ability to perform, and to facilitate understanding of the Contract that shall be most advantageous to the AOC.
 - (1) At the discretion of the Procurement Officer, following the recommendation of the Evaluation Committee, a shortlist of Offerors may be established during the evaluation. Only shortlisted Offerors would continue in the evaluation process; Offerors not shortlisted shall be so advised.
 - (2) Offerors must confirm in writing any substantive oral clarifications of, or changes in, their Proposal made during discussions. Any such written clarifications or changes become part of the Offeror's Proposal.
 - (3) The AOC may require any Offeror to furnish additional information regarding past performance, financial capacity, technical expertise, or other qualifications bearing on the performance of the contract and reserves the right to consider any information



- otherwise available, or to make such additional investigations as it deems necessary to confirm the Offeror is reasonably susceptible of being selected for award.
- b. When in the best interest of the AOC, the Procurement Officer may permit remaining Offerors to revise their initial proposals and submit, in writing, Best and Final Offers (BAFOs). The AOC may make award without issuing a request for a BAFO.

3. Recommendation for Award

- a. Upon completion of the Proposal evaluations and rankings, an overall ranking will be designated to each Offeror.
- b. The Procurement Officer will recommend award of the Contract to the Offeror(s) that submitted the proposal(s) determined to be the most advantageous to the AOC.

D. DEBREIFING

Unsuccessful Offerors may request a debriefing. If the Offeror chooses to do so, the request must be submitted in writing to the Procurement Officer within fourteen (14) calendar days from the date they are notified their proposal was unsuccessful. Debriefings shall be limited to discussion of the specific Offeror's proposal only and shall not include a discussion of a competing Offeror's proposal. Debriefings shall be provided within thirty (30) calendar days of the award notification date.

END OF SECTION V.

